

NATIONAL GAMBLING **BOARD ANNUAL REPORT** 2024/25

**Presentation for Portfolio Committee** 15 October 2025

South Africa

a member of **the dtic** group

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### 1. NATIONAL GAMBLING BOARD





❖ The National Gambling Board (NGB) is established in terms of the National Gambling Act (NGA), (Act 7 of 2004). The NGB is a Schedule 3A Public Entity in terms of the Public Finance Management Act (PFMA), 1999 (Act 1 of 1999) under the Executive Authority (EA) of the Minister of Trade, Industry and Competition.



# 2. Vision, Mission and Values



VISION

To position South Africa as the preeminent jurisdiction with an exemplary and effectively regulated gambling industry



Lead the regulation of the gambling industry in the fulfilment of the National Gambling Act, 2004, through an effectively regulated and supervised gambling industry that upholds domestic, continental and internationally recognized standards of compliance



- Professionalism
- Moral integrity
- Transparency
- Commitment and consistency
- Effective implementation of resolutions
- Responsive communication
- Teamwork
- Respect and tolerance

### 3. NGB MANDATE



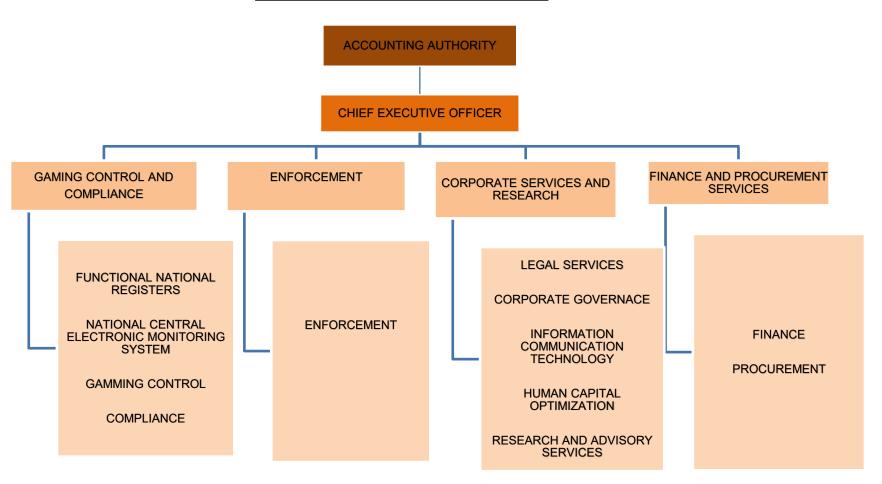
- **❖** Oversight of gambling in the Republic of South Africa:
  - Conducting oversight evaluation of the performance of PLAs so as to ensure that the national norms and standards established by the NGA are applied uniformly and consistently throughout the Republic of South Africa
  - Assisting PLAs to ensure that the unlicensed gambling activities are detected
- **❖** Monitoring of market conduct and market share
- Monitoring socio-economic patterns of gambling activity and Research to identify patterns of the socio-economic impact of gambling and addictive or compulsive gambling
- Establishing and maintaining a national registers
- ❖ Advising and providing recommendations to the National Gambling Policy Council (NGPC) on, amongst others, matters of national policy and legislative changes relating to gambling.
- ❖ Providing a broad-based public education national programme on the risks and socio-economic consequences of gambling



#### 4. GOVERNANCE STRUCTURE



#### **FUNCTIONAL STRUCTURE**





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### **GAMBLING METRICS**











65.7%

**Gambling Prevalence** in FY2023/24 31%

**Problem Gambling Prevalence** in FY2023/24 **R1.5** 

**R75** 

**Trillion Billion** 

**Gambling** Turnover in FY2024/25

**Gross Gambling** Revenue (GGR) (FY2024/25

60% **R5.8 Billion** 

**Total GGR** Taxes and from Online Levies **Betting** in collected FY2024/25 FY2024/25



33169

**Direct Employment in Gambling Industry** FY2024/25

144 619

Total direct, indirect and induced jobs in Gambling FY2023/24



0.83%

**Contribution to** 

**GDP** in FY2023/24



**22** 

Number of illegal gambling raids in FY2024/25



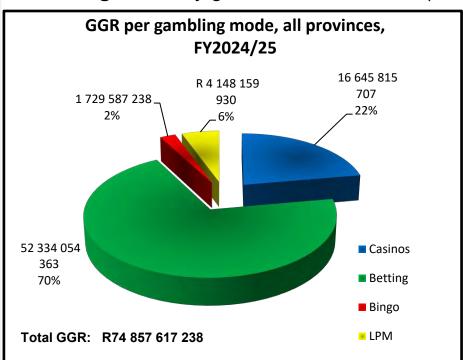
Total people reached through Education and

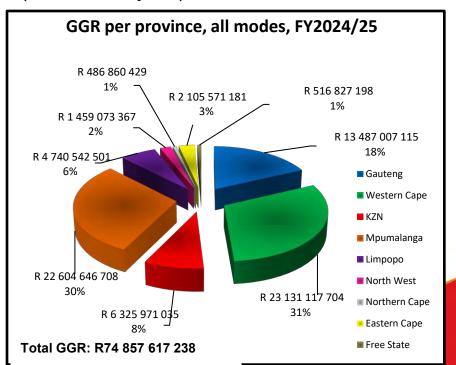
> **Awareness** interventions in FY2024/25



### GAMBLING SECTOR PERFORMANCE: SNAPSHOP OF THE INDUSTRY

- ➤ In FY2024/25 Gross Gambling Revenue(GGR) amounted to R75 billion:
  - **❖Betting** generated more than half of industry GGR at R52.3 billion (70%) (13983 *direct jobs*)
  - **❖Casinos** generated R16.6 billion (22%) − (13759 *direct jobs*)
  - **❖LPM** industry is the third largest sector generating R4.1 billion (6%)- (2894 *direct jobs*)
  - **❖Bingo** industry generated R1.7 billion (2%) (1804 *direct jobs*)

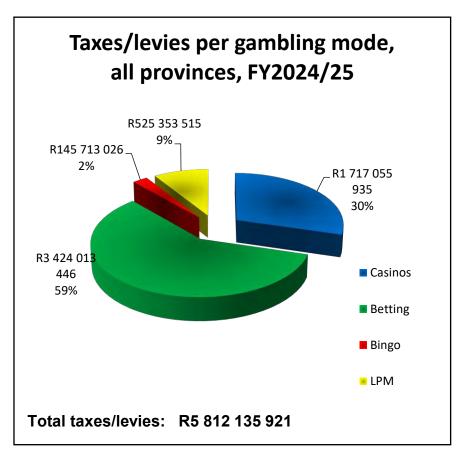


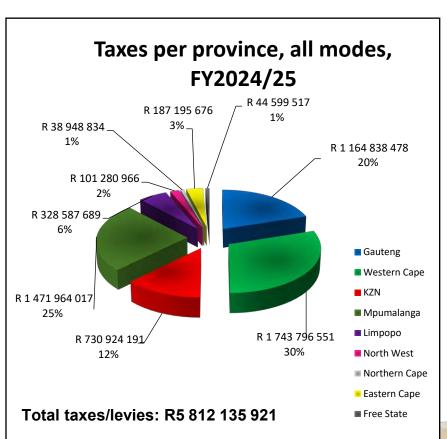


#### GAMBLING SECTOR PERFORMANCE: SNAPSHOP OF THE INDUSTRY



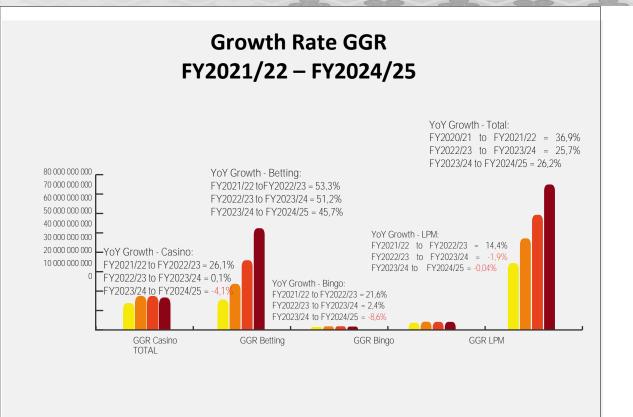
➤ Taxes/levies generated by the gambling industry amounted to R5.8 billion during FY2024/25.





## GAMBLING SECTOR PERFORMANCE: SNAPSHOP OF THE INDUSTRY





The exceptional growth of online gambling may also explain the decline in landbased electronic gaming (casino, LPM and bingo), with customers opting engage in gambling online Casino GGR fell by 4.1% over the past financial year, coinciding with a decline in operational slots and tables.

There were 21813 operational slots in FY2023/24. By the end of FY2024/25, operational slots had declined by 2.0% or 443 slots.

Operational tables also declined by 2.2% from 910 to 890 tables. This decline may reflect a fall in consumer demand, with casino operators opting to reduce operational machines and tables.

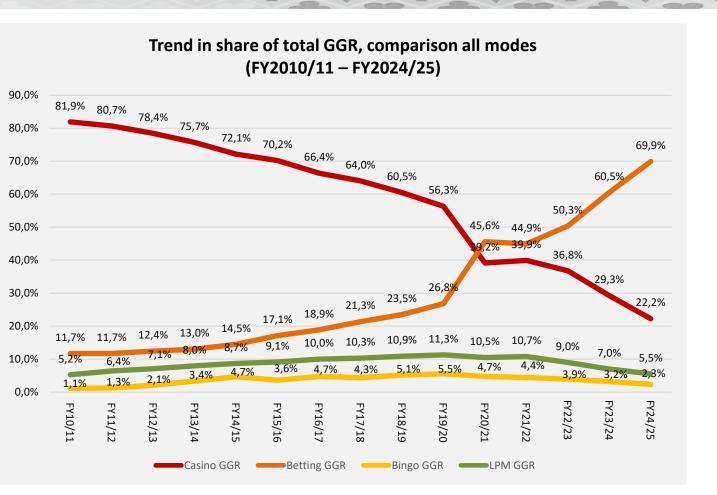
Online slots (gambling) have shown significant growth, suggesting that substitution may also be taking place with punters gambling online in place of physical slot machines.

The betting sector continues to show exceptionally high growth of 44.7%. This is however slowing, compared to FY2022/23 growth of 53.3%. Over the past year, operational retail bookmaker outlets declined from 594 to 553 outlets (7% decline), which may explain the slowdown in growth. This is in line with other land-based models of gambling declining.

Betting growth overall remains high due to its availability online.

## GAMBLING SECTOR PERFORMANCE: SNAPSHOP OF THE INDUSTRY





GGR from all modes of gambling totalled R74.9 billion (all quarters). Betting accounted for the largest share of GGR at 69.9%. Casinos made up 22.2%, while LPMs and bingo took up 5.5% and 2.3% of the gambling market respectively.

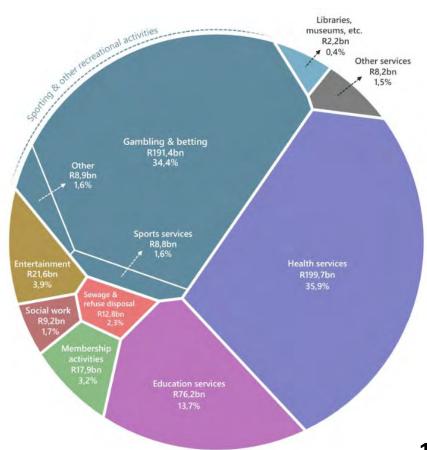
Over time, LPMs and bingo have maintained small market shares that have remained relatively stable – although both declined in FY2024/25. A striking swap occurred between betting and casinos in FY2020/21, when betting became the dominant gambling mode in South Africa and these two sectors have traded places, with the picture becoming the inverse of a decade ago.



## STATS SA 2025 PERSONAL SERVICES INDUSTRY SURVEY



- As a form of recreation, gambling has grown in popularity in recent years.
- According to recent **Stats SA personal services industry survey 2023**, published in 2025-gambling accounts for a third of revenue generated in the personal services industry close to Health services (see figure).
- Explosive growth linked to technology, which disrupted destination approach to gambling.
   This was exacerbated by Covid-19 pandemic.



## 6. ACTUAL PERFORMANCE AGAINST THE ANNUAL PERFORMANCE PLAN (APP – 2024/25)

The NGB achieved 13 out of 14 annual targets translating to 93% achievement of targets.

#	Outcome	Output	Output Indicator	Planned Target 2024/25	Actual Achievement 2024/25
1	Transformation	Monitored economic transformation opportunities for HDIs in the mainstream gambling industry	Number of S53 economic transformation reports in the mainstream gambling industry produced	One (1) consolidated report on S53 economic transformation in the mainstream gambling industry produced	
2	Capable State	Monitored technical compliance of gambling games, machines, and devices in the gambling industry	Number of reports on technical compliance produced	One (1) consolidated report on technical compliance of gambling games, machines and devices produced	Achieved  One (1) consolidated report on technical compliance of gambling games, machines and devices produced
3		Facilitated revenue generation in the LPM industry	Rand value revenue generation facilitated in the LPM industry	Facilitated R2.5 billion revenue generation in the LPM industry	Over- achieved  Four billion two hundred and twenty-five million four hundred and seventy- three thousand five hundred and thirty- three-rand (R4,225,473,533.00) revenue facilitated in the LPM industry
4		Conducted nine (9) PLA compliance evaluations	Percentage of evaluations of PLAs compliance with gambling legislation conducted	100 % evaluations of PLAs compliance with gambling legislation conducted	Achieved  100 % evaluations of PLAs compliance with gambling legislation conducted
5		Advisory notes on uniformity in relation to gambling legislation	Number of advisory notes on uniformity in relation to gambling legislation	Four (4) advisory notes on uniformity in relation to gambling legislation	Achieved  Four (4) advisory notes on uniformity in relation to gambling legislation produced
					14

## ACTUAL PERFORMANCE AGAINST THE ANNUAL PERFORMANCE PLAN (APP - 2024/2025)

Planned Target

**Actual Achievement** 

#	Outcome	Output	Output Indicator	2024/25	2024/25
6	Capable State	Targeted investigations completed on the circumstances of illegal gambling activity to contribute to the reduction of illegal gambling	Percentage of targeted investigations completed on the circumstances of illegal gambling activity to contribute to the reduction of illegal gambling	100% of the total number of cases targeted for investigations to contribute to the reduction of illegal gambling	Not- achieved  5.5% of the total number of cases targeted for investigations were undertaken.  There were incomplete NGB 2 Forms without contact details. Most of the funds received were without prescribed documentation in order to identify the punter or confiscator of the funds in order to investigate in terms of S16 of the NGA.
7		Interventions implemented to protect the gambling industry	Number of enforcement interventions to protect the gambling industry through raids initiated and cases registered with the SAPS	Four (4) enforcement interventions to protect the gambling industry through raids initiated and cases registered with the SAPS	Over- achieved  Twenty-two (22) interventions through raids implemented  Q1 = 2 Q2 = 2 Q3 = 6 Q4 = 12
80			Number enforcement interventions to protect the gambling industry through notices and/or legal action undertaken	Four (4) enforcement interventions to protect the gambling industry through notices and/or legal action undertaken	Over- achieved  Ten (10) notices were issued  Q1 = 3 Q2 = 1 Q3 = 1 Q4 = 5  15

# ACTUAL PERFORMANCE AGAINST THE ANNUAL PERFORMANCE PLAN (APP – 2024/2025) Planned Target Actual Achievement

gambling sector performance unaudited data) and one (1)

reports on

2024/25

2024/25

Four (4) reports (based on Over-achieved

**Output Indicator** 

Number of

and

**Outcome** 

Capable State

**Output** 

Published

disseminated research and

	industry trends to the gambling industry and regulators for informed decision making	produced	annual report on audited gambling sector performance produced	Nine (9) reports were produced:  Four (4) reports (based on unaudited data) and one (1) annual report on audited gambling sector performance were produced  Four (4) reports on socio-economic implications of market share and market conduct in the gambling industry were produced
10	•	research on the impact of the	One (1) consolidated report on research on the impact of the gambling industry for informed regulation produced	Over-achieved  Three (3) reports were produced:  One (1) consolidated report on research on the impact of the gambling industry for informed regulation produced  One (1) consolidated report on economic analysis and research conducted on the impact of gambling  One (1) consolidated report on benchmarking the South African gambling industry against
11	Broad-based community outreach interventions	Number of broad-based community outreach interventions conducted to inform and educate the public on risks and socio-economic impact of gambling	Forty (40) broad-based community outreach interventions conducted to inform and educate the public on risks and socioeconomic impact of gambling	other jurisdictions  Over-achieved  Conducted sixty-four (64) broad-based community outreach interventions to inform and educate the public on risks and socio-economic impact of gambling
12	entrepreneurs, professionals, individuals or communities impacted by	Number of case studies of firms, workers, entrepreneurs, professionals, individuals or communities impacted by the NGB measures in the gambling industry		Achieved  Produced ten (10) case studies showcasing the impact of the NGB's broad-based public education interventions on communities
				16

# ACTUAL PERFORMANCE AGAINST THE ANNUAL PERFORMANCE PLAN (APP – 2024/2025)

#	Outcome	Output	Output Indicator	Planned Target 2024/25	Actual Achievement 2024/25
13	Industrialisation	R160 million in additional local output committed or achieved	Rand value committed to procure local goods and services	R160 million in additional local output committed or achieved	Over-Achieved  R187.8 million in additional local output achieved
14	Transformation	R100 million spend on procurement of goods and services from black-owned entities	Rand value spend on procurement of goods and services from black-owned entities	R100 million spend on procurement of goods and services from black-owned entities	Over- Achieved  R199.5 million spent on procurement of goods and services from black-owned entities
					17

## 2024/25 PUBLIC EDUCATION AND AWARENESS OUTREACHES

## TOTAL OUTREACHES = 64 TOTAL PEOPLE REACHED (3 million)

				•	
FACE TO FACE: RURAL	FACE-TO-FACE: URBAN	MEDIA:	MEDIA:	MEDIA: NATIONAL	WEBSITE
Bergville, uThukela District, KwaZulu-Natal	Pietermaritzburg uMgungundlovu District,	RURAL	URBAN		
,	KwaZulu-Natal	NFM 98.1	Cape Talk Radio	Times Live Business	Media Release &
Dukuza, uThukela District, KwaZulu-Natal	Northdale, UMgungundlovu District,	1	'	Times	Website article: NGB
	KwaZulu-Natal	Northern			warns against
Vrede, Thabo Mofutsanyane District, Free State	Ladysmith, uThukela District, KwaZulu-Natal	Cape			gambling to make ends
Kgotsong, Lejweleputswa District, Free State	Ezakheni, uThukela District, KwaZulu-Natal	1			meet in 'Januworry'
Bothaville, Lejweleputswa District, Free State	East London, Buffalo City Metropolitan,	Kutani FM	Power FM	Focus Gaming News	Media Release &
	Eastern Cape				Website article
Lady Frere, Chris Hani District, Eastern Cape	Queenstown, Chris Hani District, Eastern	Mpumalang			Tropolio di liolo
	Cape	a			November
Lady Frere, Chris Hani District, Eastern Cape	Queenstown, Chris Hani District, Eastern	1			Responsible Gambling
	Cape				Month
Lady Frere, Chris Hani District, Eastern Cape	Queenstown, Chris Hani District, Eastern		Khaya FM	CNBC Africa	Media Release &
	Cape		'		Website article: NGB
Groblersdal, Sekhukhune District, Limpopo	Scottsville, uMgungundlovu District, Kwa-	1			announces ninth
	Zulu Natal				consecutive clean
Groblersdal, Sekhukhune District, Limpopo	Westville, eThekwini Metropolitan, Kwa-Zulu	1			audit
	Natal		Khaya FM	SABC TV News	
Groblersdal, Sekhukhune District, Limpopo	eThekwini Metropolitan, KwaZulu-Natal		Cape Talk radio	The Outlier	
Seshego, Capricorn District, Limpopo	Ballito, eThekwini Metropolitan, KwaZulu-		East Coast	SABC 2 Morning Live	
	Natal		Radio, Kwa-Zulu		
Legolaneng, Sekhukhune District, Limpopo	Pretoria, City of Tshwane Metropolitan,		Natal		
	Gauteng		Turf Radio	Metro FM	
Kathu, John Taolo Gaetsewe District Municipality,	Mossel Bay, Garden Route District Western			eNCA TV News	
Northern Cape	Cape			SAFM	
Kuruman, John Taolo Gaetsewe District	Mossel Bay, Garden Route District, Western			Newzroom Africa	
Municipality, Northern Cape	Cape			City Press	
Kagung, John Taolo Gaetsewe District	George, Garden Route District, Western			Sunday Times	
Municipality, Northern Cape	Cape	TOTAL	TOTAL MEDIA	TOTAL MEDIA	TOTAL WEBSITE: 3
Tlhakalatlou, John Taolo Gaetsewe District	Knysna, Garden Route District, Western	MEDIA	URBAN: 7	NATIONAL: 12	
Municipality, Northern Cape	Cape	RURAL: 2			
Eloff, Victor Khanye Local Municipality,	George, Garden Route District, Western				
Mpumalanga	Cape				
Siyabuswa, Dr J S Moroka Local Municipality,	Parktown, City of Johannesburg, Gauteng				

(presentation conducted in Bela-Bela)

**TOTAL FACE-TO-FACE URBAN: 20** 

Mamelodi, City of Tshwane

Vezubuhle/Kwamhlanga, Thembisile Hani Local

Municipality, Mpumalanga

**TOTAL FACE-TO-FACE RURAL: 20** 

## 2024/25 Illegal Gambling Cases registered with SAPS



PERIOD	NO OF CASES	POLICING AREA	SAPS CAS	ADMISSION OF GUILT FINE PAID	STATUS
Q1	2	WIERDABRIDGE SAPS - GP	453/06/2024	NO	TBC
			/06/2024	NO	TBC
Q2	6	HOEDSPRUIT SAPS - LP	76/07/2024	R1 000	CASE CLOSED
			77/07/2024	R1 000	CASE CLOSED
			78/07/2024	R1 000	CASE CLOSED
			79/07/2024	R1 000	CASE CLOSED
			80/07/2024	R1 000	CASE CLOSED
			82/07/2024	NO	TBC
	8	KWAGGARSFONTEIN SAPS	42/09/2024	R1 500	CASE CLOSED
			43/09/2024	R1 500	CASE CLOSED
			44/09/2024	R1 500	CASE CLOSED
	5	EMZINONI SAPS	39/09/2024	R1 500	CASE CLOSED
			42/09/2024	R1 500	CASE CLOSED
			43/09/2024	R1 500	CASE CLOSED
			44/09/2024	R1 500	CASE CLOSED
			50/09/2024	R1 500	CASE CLOSED
Q3	2	SENWARABANA -LP	100/10/2024	R1 000	CASE CLOSED
			101/10/2024	R1 000	CASE CLOSED
	1	MAYVILLE -KZN	150/10/2024	NO	TBC
	1	DURBAN CENTRAL -KZN	994/10/2024	NO	TBC
	1	LYDENBURG SAPS - MP	150/11/2024	NO	TBC
Q4	1	ALEXANDRA ROAD SAPS - KZN	118/03/2025	NO	TBC
	1	BRIGHTON BEACH SAPS - KZN	223/03/2025	NO	TBC
	2	MANDENI SAPS - KZN	74/03/2025	NO	TBC
			75/03/2025	NO	TBC 194

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### 7. FINANCIAL PERFORMANCE

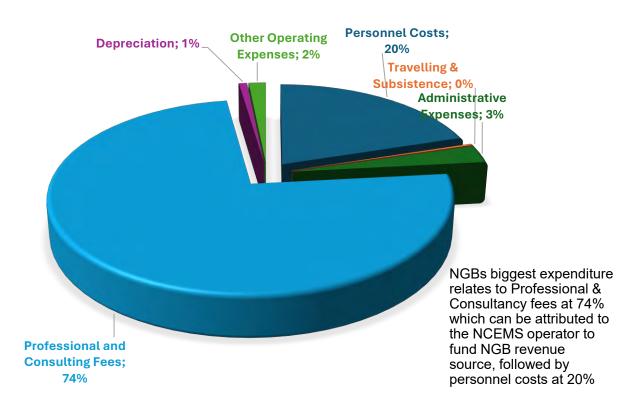


### Overall Financial Performance

### NGB achieved its 10<sup>th</sup> consecutive clean audit

- Total Revenue R280m
- Total Expenditure R278m
- Surplus R1,9m
- 99% expenditure against revenue spent
- 100% budget allocation was spent
- Creditors paid within 15 days
- Debtors collected within 31 days

#### **Analysis of Actual Expenditure**



### 8. AUDIT FINDINGS



The NGB received 1 audit finding for the FY2024/25 that was corrected during the audit and no further action required.

### 9. MATTERS REQUIRING ATTENTION



- ➤ Online Gambling- Online access through mobile phones and computers has led to an increase in illegal online gambling. This technological shift poses challenges for regulation and enforcement, contributing to issues like compulsive and addictive gambling. There is no firm policy position that has been adopted at a national level on interactive gambling.
  - ❖ INTERACTIVE GAMBLING OFFERED BY LICENSED BOOKMAKERS AS CONTINGENCIES OFFENDING SECTION 11 OF THE NGA
    - o MER and Western Cape are at the forefront of allowing interactive gambling as contingencies
    - Most PLAs considering following the illegal model of MER and WC
    - o **NGB ACTION:** Undertaken oversight of PLAs and issued non-compliance reports. NGB also engaged with PLAs to discuss the issue of allowing interactive gambling as contingencies.
  - The NGA of 2004 no longer adequate or responsive to the changes in gambling caused by advances in technology. Consideration should be made to regulate interactive gambling.

### MATTERS REQUIRING ATTENTION



- ➤ Increased **illegal gambling** requires increased enforcement currently the NGB works in collaboration with the provincial licensing authorities, SAPS, FIC, banks and other network providers to assist with the detection and prosecution of illegal gambling in the country which is dominated by illegal online gambling.
  - ❖ THERE HAS BEEN AN UPSURGE IN ONLINE (ONLINE CASINOS) OFFERERED FROM OFF-SHORE OPERATORS
    - o Curacao has the been the source of most of the illegal online operators
    - The regulator from Curacao has not been responsive to requests to stop their licensees from operating illegally in South Africa.
    - NGB ACTION: NGB has approached the Department of Communications to block IP addresses, NGB works with law enforcement agencies to combat illegal gambling, NGB has worked with Google to block gambling websites from identified unlicensed operators, NGB has engaged ICASA on blocking illegal gambling sites
  - ❖ There is need for the development of a legal framework for online gambling.
  - There is a need for gambling crime to be prioritized as a crime.

### MATTERS REQUIRING ATTENTION



- ➤ There is an increase in **gambling advertising**, without sufficient guidelines, which has normalized gambling in society, fostering harmful gambling habits- Regulations as well as norms and standards governing gambling advertising are required to ensure that punters are protected from the negative social consequences of gambling and increased public education on the risks of gambling
  - ❖ PROLIFERATION OF GAMBLING ADVERTS ON PRINT MEDIA, SOCIAL MEDIA, RADIO, BILLBOARDS AND EVEN GOVERNMENT BUILDINGS WHERE CITIZENS CONTACT THEIR NORMAL BUSINESS.
    - NGB ACTION: Undertaken compliance oversight of the 9 PLAs, Engaged Sports Regulators e.g. (Cricket SA) on sponsorship by unlicensed operators to flight their adverts, Raised concerns with Advertising Regulatory Board (ARB) and engaged social media providers (Google).
  - Protect the young and vulnerable by banning the use of persons who appear under 25 in gambling adverts and banning 'youth- appealing' imagery or characters
  - ❖ Tighten licence conditions to require age-gating, placement checks and record keeping; non-compliance will result in fines (about 5% of adverts spending) or temporary advertising rights suspension
  - Reduce incidental exposure:
    - on TV / radio / Video On Demand (VOD) by prohibiting gambling adverts between 06:00–21:00 (or a similar pre-watershed window) and ban adverts during live sports broadcasts and youth programming. This will reduce exposure during family viewing times and sporting events.
    - by requiring online platforms and publishers to implement robust audience verification (no targeted ads to under-18s; contextual targeting only) Limit frequency and format: cap the number of video spots per commercial break and ban pop-up auto-play adverts with gambling content
    - by restricting major sports sponsorships (shirts/pitch boards) e.g., ban front-of-shirt betting sponsors but allow regulated partnerships with strict visibility limits.

### MATTERS REQUIRING ATTENTION



- ➤ The National Gambling Amendment Bill 2018.
- ➤Inoperative provisions of the NGA on self- exclusion- Gazetting regulations on self-exclusion. The National self-exclusion register is not yet in operation pending the gazetting of section14(1-6) of the NGA. Once gazetted, problem gamblers can be properly registered, excluded and assisted.
- Unlawfull winnings and exparte application for forfeiture of proceeds of illegal gambling to the State

### QUESTIONS



Sambling legally and responsibly







